

# 2022 COMMERCIAL SECURITY PILOT PROJECT

WORKING HARD.....

.....SAILING AHEAD

Presented by:

Craig Copeland, Mayor

Kevin Nagoya, Chief Administrative Officer





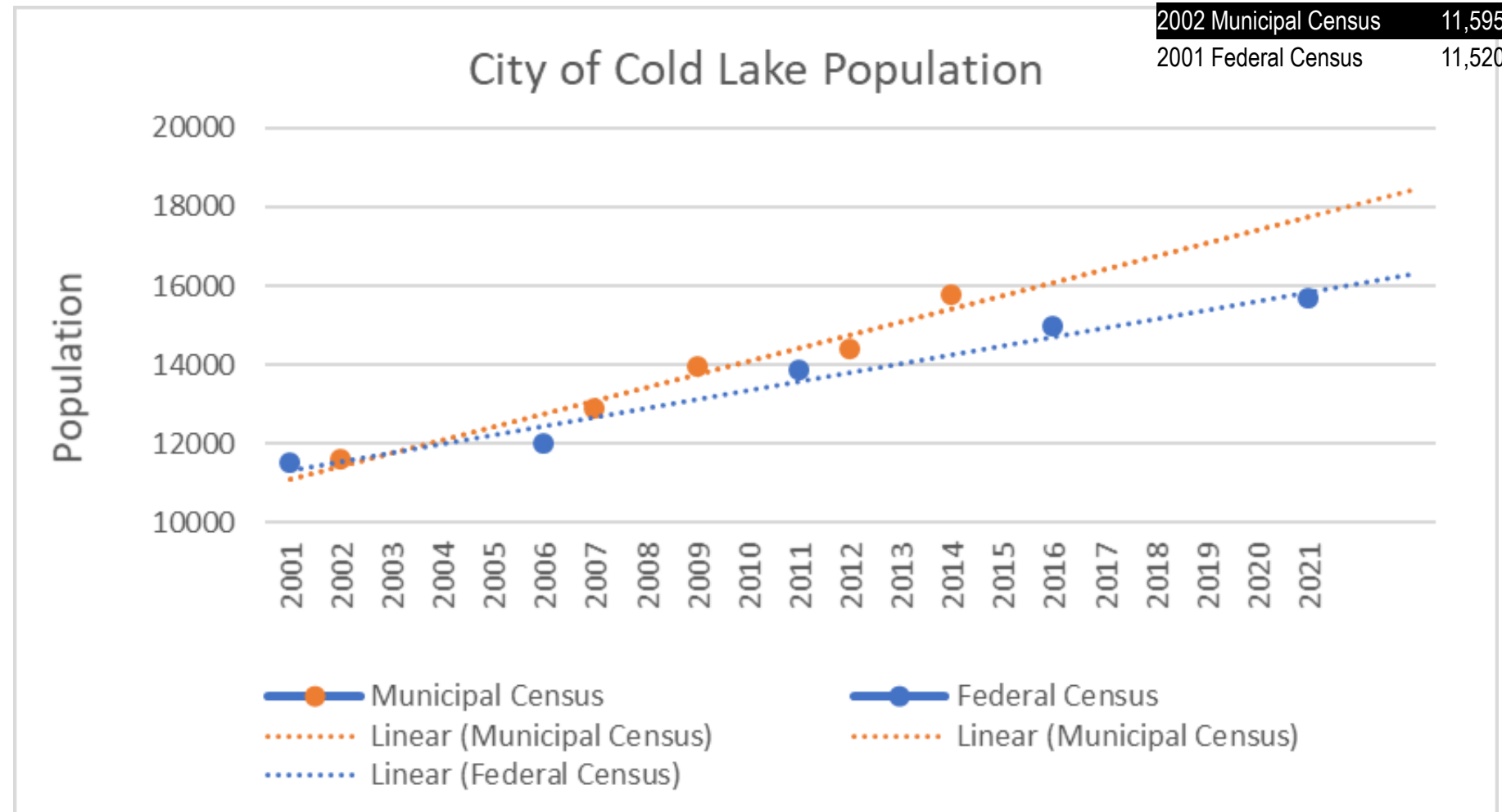
# INTRODUCTIONS

- City of Cold Lake Mayor
  - Craig Copeland
- City Councilors
  - Adele Richardson
  - Bill Parker
  - Bob Mattice
  - Chris Vining
  - Ryan Bailey
  - Vicky Lefebvre
- Chief Administrative Officer
  - Kevin Nagoya
- General Manager of Community Services
  - Glenn Barnes

# MAYOR'S INDIGENOUS PEOPLES LAND ACKNOWLEDGEMENT STATEMENT

# COLD LAKE POPULATION DEMOGRAPHICS

2021 Federal Census	15,661
2016 Federal Census	14,961
2014 Municipal Census	15,736
2012 Municipal Census	14,400
2011 Federal Census	13,839
2009 Municipal Census	13,924
2007 Municipal Census	12,860
2006 Federal Census	11,991
2002 Municipal Census	11,595
2001 Federal Census	11,520



# POLICING COSTS

- With the City of Cold Lake population topping the 15,000 threshold in the federal census the following impacts are effective immediately:
  - Provincial/Municipal funding split will be reduced from 30/70 to 90/10. This will have a order of magnitude impact of \$680,000 annually, plus
  - Costs for fleet vehicles and equipment are no longer pooled throughout the province,
- With the Government of Canada entering into a CBA with police union, the City of Cold Lake has been advised that it'll be responsible for ~\$450,000 of retroactive pay to 2016.
- The CBA also has an impact of ~\$98,000 to the 2022 budget.



# POLICING COSTS CONTINUED

- Since the Supreme Court of Canada made the ruling in favor of union representation for the RCMP, the City of Cold Lake has been restricting surplus in preparation of a settlement in the wage dispute. During this time Administration has restricted a total of \$1.7M in surplus.
- Council authorized in the 2022 Budget, a 5 year implementation strategy of adding \$136,000/year (or 0.67% tax increase per year) in each budget cycle until the total increased costs of \$680,000 is incorporated into the budget.
- In the 5 year strategy, a total of \$1.36M of funding from restricted surplus would be utilized to offset the tax increase. The residual will be used for the retroactive pay settlement.

# POLICING COSTS CONTINUED

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# POLICING COSTS CONTINUED

- 2022 RCMP Policing Costs
  - Estimated Revenue - \$843,073
  - Estimated Expenses - \$3,187,290
  - Funded from Taxes - \$2,344,217
- Community Peace Officer/Bylaw/Animal Holding Program:
  - Estimated Revenue - \$108,600
  - Estimated Expenses - \$1,000,740
  - Funded from Taxes - \$892,140



# COLD LAKE DETACHMENT RCMP STATISTICS

## **Cold Lake RCMP Detachment**

City of Cold Lake  
Annual Report



# COLD LAKE DETACHMENT RCMP STATISTICS

## Detachment Personnel

Staff Sergeant	1
Sergeant	2
Corporal	5
Regular Members	23
Police Dog Service	1
Administrative Services	11
Victim Services	3
<b>Total</b>	<b>46</b>

# COLD LAKE DETACHMENT RCMP STATISTICS

- RCMP Members
  - Rural (Provincial) Complement – 11/30 @ 36.7%
  - Municipal Complement – 19/30 @ 63.3% (Inclusive of the 1 additional)
  - Plus Lakeland Crime Reduction Taskforce – 3 Members
- Administrative Personnel
  - Rural (Provincial) Complement – 4/11 @ 36.4%
  - Municipal Complement – 7/11 @ 63.6%



# COLD LAKE DETACHMENT RCMP STATISTICS

## Firearms related offences

All Cold Lake  
Communities  
Investigations

34

2018

118

2021

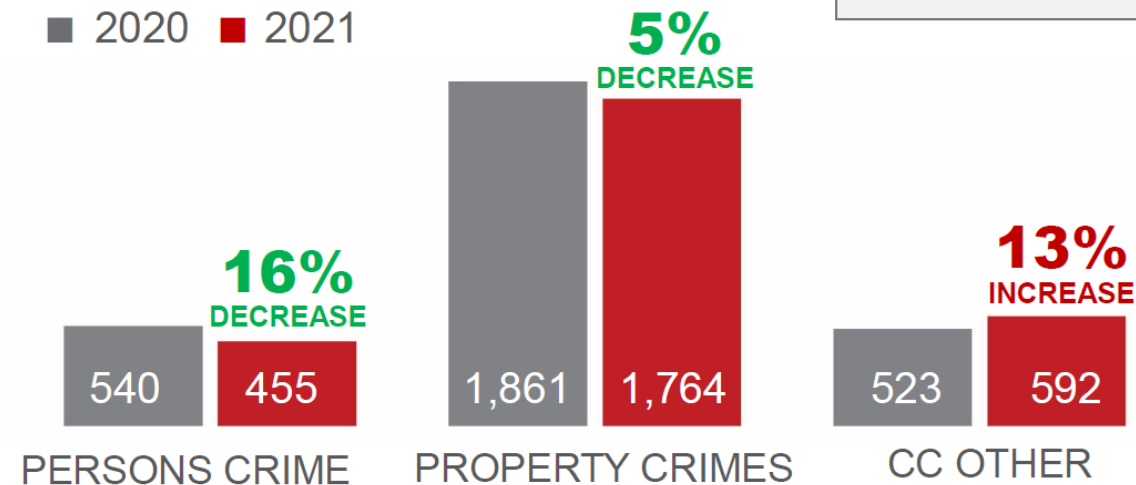


# COLD LAKE DETACHMENT RCMP STATISTICS

## Municipal Criminal Code Offences

City of Cold Lake

■ 2020 ■ 2021



**4%**  
DECREASE  
TOTAL CRIMINAL  
CODE OFFENCES

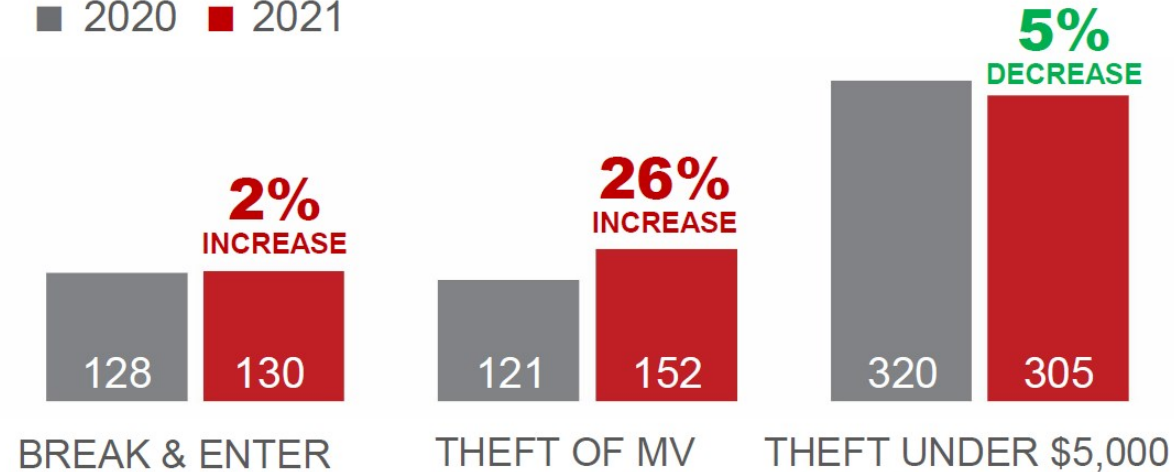
# COLD LAKE DETACHMENT RCMP STATISTICS

## Municipal Property Crime

City of Cold Lake

■ 2020 ■ 2021

**5%**  
DECREASE  
TOTAL PROPERTY CRIMES





# COLD LAKE DETACHMENT RCMP STATISTICS

## Municipal Detachment Metrics

Detachments with 10,000 – 19,999 Population (13 Detachments)

Metric	2020	Provincial Average (2020)
Criminal Code/Member	157	83
Criminal Code/1000	178	103
Crime Severity Index	170.7	108.2

# COLD LAKE DETACHMENT RCMP STATISTICS

## 2021 Cold Lake Clearance Rates

■ Cold Lake Municipal  
■ Cold Lake Provincial  
■ Provincial Average in 2020



# COLD LAKE DETACHMENT RCMP STATISTICS

## 2021 Lakeland Crime Reduction Unit

ESTABLISHED  
JULY 1, 2020

**187**  
TOTAL ARRESTS

**607**  
CHARGES LAID

**223**  
EXECUTED  
WARRANTS



**\$1,409,488**  
RECOVERED STOLEN PROPERTY



# COLD LAKE DETACHMENT RCMP STATISTICS

## 2021 General Investigation Section

**50**

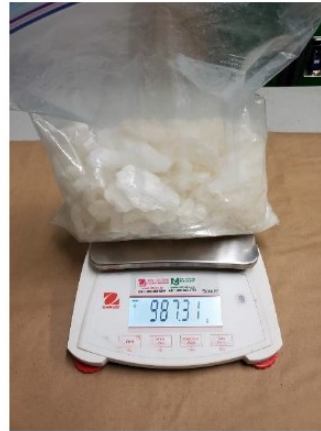
MAJOR CASE  
FILES

**273**

CHARGES LAID

**16**

JUDICIAL  
AUTHORIZATIONS



# COLD LAKE DETACHMENT RCMP STATISTICS

## Police Dog Service

**260** TOTAL FILES in 2021  
ALL DETACHMENTS

**92** TOTAL CAPTURES  
IN 2021

**835** HOURS DEPLOYED

**65** FIREARMS  
RELATED FILES  
ALL DETACHMENTS  
(20 CITY OF COLD LAKE)

*8 weeks off recovering from stab wounds.*





# COLD LAKE DETACHMENT RCMP STATISTICS

## Prolific Offender System Interaction Data



**59** INTERACTIONS  
WITH POLICE  
2009-2021

**32**

YR OLD MALE

HIGHLY VIOLENT,  
DRUGS, FAMILY  
VIOLENCE

**140**

CHARGES LAID

**29**

CONVICTIONS

**59**

CHARGES  
WITHDRAWN

**50**

CHARGES  
PENDING



# COLD LAKE DETACHMENT RCMP STATISTICS

## Prolific Offender System Interaction Data



**109** INTERACTIONS  
WITH POLICE  
2011-2021

**22**

YR OLD FEMALE

**126**

CHARGES LAID

WEAPONS,  
DRUGS,  
PURSUITS,  
PROPERTY  
CRIME

**33**

CONVICTIONS

**79**

CHARGES  
WITHDRAWN

# COLD LAKE DETACHMENT RCMP STATISTICS

## Prolific Offender System Interaction Data



**87** INTERACTIONS  
WITH POLICE  
2011-2021

**31**  
YR OLD MALE

DRUGS,  
PROPERTY  
CRIME,  
CHOP SHOP

**169**  
CHARGES LAID

**41**  
CONVICTIONS

**110**  
CHARGES  
WITHDRAWN

# COLD LAKE DETACHMENT RCMP STATISTICS

## Prolific Offender System Interaction Data



**83** INTERACTIONS WITH  
POLICE - 2014-2021  
(10yrs OLD)

**17**  
YR OLD MALE

WEAPONS,  
DRUGS,  
PURSUITS,  
PROPERTY  
CRIME

**146**  
CHARGES LAID

**28**  
CONVICTIONS

**101**  
CHARGES  
WITHDRAWN

**17**  
CHARGES  
PENDING



# ALBERTA PROVINCIAL POLICE SERVICES (APPS) AND RCMP

- The City of Cold Lake is involved in consultations with the Government of Alberta in regards to an APPS.
- The APSA is set to expire in 2032. The City of Cold Lake's MPSA is a subset of the APSA. A new agreement is not automatic nor is any subsidies thereof.
- If approved by the Government, the transition will likely take 5 to 7 years.
- There is much discussions on the advantages and disadvantages of a APPS over the RCMP.

# DOWNTOWN SECURITY ISSUES

- Over the past several years, downtown businesses have been raising concerns in regards to the significant rise in:
  - Loitering,
  - Panhandling,
  - Defecating,
  - Break-ins and/or attempts thereof,
  - Vandalism,
  - Fighting,
  - Threats, and
  - Drug and/or Alcohol related disorderly conduct,
  - Overall safety concerns relating to the above.

**\*\*\*THESE CONCERNS ARE NOT  
EXCLUSIVE TO COLD LAKE\*\*\***

# COMMERCIAL SECURITY ISSUES

CRIME

## 12 charges laid after drug and weapons seizure in downtown Lethbridge

By Eloise Therien • Global News

Posted May 25, 2020 12:05 pm • Updated September 21, 2021 12:38 pm



Six people charged, drugs seized following downtown search warrant in Lethbridge. Courtesy: Lethbridge Police Service

News

## Unsanctioned drug consumption site pops up in downtown Lethbridge

By Patrick Siedlecki September 27, 2020



Photo credit to Pixabay



# COMMERCIAL SECURITY ISSUES



"DISASTROUS CONSEQUENCES"

By Red Deer Revitalization Society

**Red Deer Revitalization Society  
concerned with proposed  
location of future permanent  
shelter**



Dawn-Rai Kitt

Downtown business owners fed up  
with street youths, vagrants

# COMMERCIAL SECURITY ISSUES

## Loitering tickets will no longer be handed out at Edmonton transit facilities



By Chris Chacon · Global News

Posted Jul 8, 2021 7:07 pm · Updated July 8, 2021 7:08 pm

Local News

## 'Horrific': Homeless campers hunker down for long winter on downtown streets

*'What we're doing now isn't working and we need to do something different,' said Ward 9 Coun. Gian-Carlo Carra*

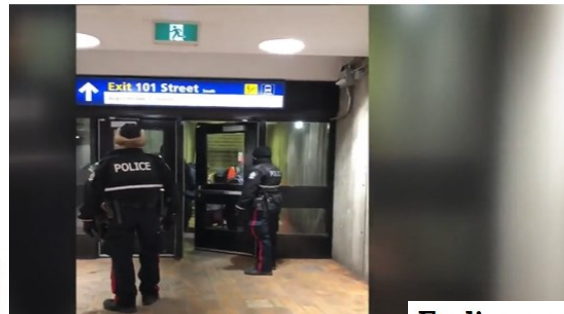
Bill Kaufmann

Dec 30, 2021 · December 30, 2021 · 6 minute read · 5 Comments



Preston Montur speaks to Postmedia outside the Drop-In Centre in downtown Calgary on Thursday, Dec. 2, 2021. PHOTO BY JIM WELLS/POSTMEDIA

A few hours after peace officers had pushed their camp off the sidewalks of Dermot Baldwin Way S.E., the homeless were trickling back.



Loitering tickets on city transit

In city council has made a landmark decision regarding how staff will be working around in transit facilities. Chris Chacon has more on the move, which

## Feeling unsafe in downtown not alone, report says



Downtown continues to face challenges with homelessness, harassment

Natasha Riebe · CBC News · Posted: Feb 27, 2019 6:37 PM MT | Last Updated: February 27, 2019



## Council struggles with touchy downtown issue

BY COLLIN GALLANT ON APRIL 7, 2021.

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[cgallant@medicnehathatnews.com](mailto:cgallant@medicnehathatnews.com)  
[@CollinGallant](https://twitter.com/CollinGallant)

City council members aren't yet sure what, but vow something should be done about vagrancy, drug activity and bizarre behaviour in the city's downtown.

Coun. Phil Turnbull brought up the topic as the police commission minutes were presented at Monday night's council meeting.

They showed police were increasingly responding to the city centre to investigate damage to businesses and assist paramedics who responded to calls reporting mental health issues and a temporary shelter set up there this winter.

## MEDICINE HAT



City councillors debated problems facing the city centre on Monday night, with several saying they support stronger police presence to address reports of unruly behaviour in the downtown core.—News Photo Collin Gallant

/ Poll

Do you

OYes, I



# COMMERCIAL SECURITY ISSUES

Medicine Hat becomes first Canadian community to eradicate chronic homelessness



**Former Edmonton hotel will become new home for Indigenous people experiencing homelessness**



Renovated building will offer long-term housing, cultural services

Wallis Snowdon - CBC News - Posted: Dec 09, 2021 3:00 PM MT | Last Updated: December 9, 2021



**Renovations underway to convert 2 former Edmonton hotels into affordable housing units**

By Caley Gibson • Global News  
Posted January 12, 2022 11:55 am • Updated January 12, 2022 8:01 pm



enormous challenges for Edmonton's mo  
ndemic. There's a construction project th

**Prince George bylaw targeting homeless people 'scapegoats' the poor, says expert**





# COMMERCIAL SECURITY PILOT PROJECT

- In partnership with the Cold Lake Regional Chamber of Commerce, a roaming security watch program was developed to have an extra set of eyes for the business community, municipal enforcement and RCMP and to act as a deterrent.
- The patrols would also notified business owners of open windows, doors, and gates, took note of suspicious activity, deterred suspicious activity through brief contacts with the public where they deemed appropriate, and contacted police, municipal enforcement and business owners as required.
- Program was initiated as a pilot project to enable the service to take hold, solicit feedback, and seek funding solutions.

# COMMERCIAL SECURITY PILOT PROJECT

- TIMELINES

- January 2021, City Council allocated \$90,000 as seed funding for development of a business security watch program.
- May 2021 – October 2021 – City provided funding to the Cold Lake Regional Chamber of Commerce to launch the commercial security program as a pilot project, who of which engaged Watchdog Security as the vendor thru a RFP process.

The program would bring private security presence to assist with concerns around loitering, panhandling, increased break-ins, and vandalism being experienced throughout the commercial districts.

# COMMERCIAL SECURITY PILOT PROJECT

- **TIMELINE CONTINUED**

- September 14, 2021 Council approved bridge funding of \$15,000 per month to ensure the program could continue until January 2022 to provide time to find a long-term funding solution for the project.
- November 2021 – the Commercial Business community was canvassed for feedback about the option of establishing a potential Business improvement Area to fund the security.
- December 2021, The budget, council agreed to fund ½ of the estimated annual cost for commercial security for 2022 (\$82,500). Funds were provided to the Cold Lake Chamber of Commerce for February 2022 – June 2022 of \$75,000.



# COMMERCIAL SECURITY PILOT PROJECT

- SUMMARY FEEDBACK FROM THE LETTERS SENT

- “Just wanted to reach out since we received a letter yesterday in regards to a possible BIA and the commercial security program. Will keep it short, first the Security program has done nothing to curb the amount of break ins or any other issues that occur for us, in no way do or would we want to support this program any manner. In addition, the creation of a BIA is redundant as we have a chamber that SHOULD be doing everything stipulated in the BIA proposal and we are EXTREMELY against any more taxation on businesses to facilitate such organizations. Without going on a large rant we pay a fair amount of taxes already which SHOULD (and I assume via budget allocations is) funding our city bylaw officers. We *should not* need a private security group to assist, however if some businesses feel they need such a service they should support that initiative out of their own budgets.”
- “I was not aware of the Commercial Security Program, and to that end I must admit that I have no means of evaluating the effectiveness of the program. I am aware that certain businesses in the downtown core have experienced break-ins and robberies. This neither suggests the program is effective or not; it simply points to the fact that we have security challenges in the area. To the point, I am not in favour of establishing any form of local improvement taxation – I strongly feel that commercial tax assessments in our community are too high and create a deterrent to new development. As someone who pays over \$27,000 in property taxes on two properties, I feel I (and my business) have fulfilled my financial contribution for the services provided. Furthermore, I will admit that property tax costs have influenced my decision not to acquire other properties in the municipality.”

# COMMERCIAL SECURITY PILOT PROJECT

- *Summary Feedback from the letters sent Continued...*
  - “I think this the job of the RCMP and peace officers that we are already paying for, and there is little value in a security guard. If you wanted to add a peace officer that has real authority that has a mandate of protecting cold lake proper during the night, then maybe I would be interested depending on the details.”
  - “I was not aware of this program and I have two businesses running in the city. I do not believe I have experienced any benefit from the program and am not interested in paying any higher taxes than I am already paying to fund such a program. I am also not interested in the BIA and/or paying increased taxes to help run this. Businesses are struggling to get by and taxes are at an all time high. I do not believe now is the time to be coming out with new programs which will put even more stress on small businesses when Alberta is in such an economic downturn. Thank you.”
  - “[Our business} was broke into 4 times in 2018. After the 4th break in, I had no choice but implement security camera’s on the premise. This has added extra cost to my bottom line which can not simply added to client costs of doing business, nor can I add costs due to taxes for the BIA. The cost of \$15G a month for this program seems ridiculous. That’s 180G a year. Mental. What we could use as a tax payer in the commercial district is paved parking lot and a couple of precise located street lights. As a commercial tax payer I pay 8’000.00 a year. We do not receive garbage dumps, snow removal nor paved roads, why not? I would think that having paved roads and street lights would help reduce the riff raff that continue to circuit through our area. Any raise in taxes to my business in regards to security will NOT be paid. I’ve paid for security myself. I have seen zero affect of this so called BIA program. To little to late unfortunately.”

# COMMERCIAL SECURITY PILOT PROJECT

TIMELINE	FUNDING BY ALL COLD LAKE TAXPAYERS
May 2021 – Oct 2021	\$90,000
Oct 2021 – January 2022	\$60,000
Feb 2022 – Dec 2022*	\$82,500
<b>TOTAL</b>	<b>\$232,500</b>

*\*City funded ½ the estimated annual cost for commercial security for 2022.*



# COMMERCIAL SECURITY PILOT PROJECT

OPTION	HOW WOULD IT BE PAID?	WHO PAYS FOR IT?
1	Businesses pay for it directly	Cold Lake businesses/property owners
2	Council funds it	All Cold Lake taxpayers
3	Establish a Business Improvement Area (BIA) in specific areas that would receive security	Property owners within the BIA would pay an additional tax (BIA board would manage security)
4	Council increase non-residential tax rate	Non-residential Cold Lake taxpayers

# COMMERCIAL SECURITY PILOT PROJECT

## FUNDING OPTION #1

- The Businesses would pay for 50% of the program directly either by paying an organization (e.g. CLRCC) or municipality to facilitate such a contract. A mechanism for billing would have to be developed for such a program and what happens when A/R are not paid?

## FUNDING OPTION #2

- The City of Cold Lake could fund the whole program thru its programs and services. This would have the tax base as a whole fund the program inclusive of residential and non-residential properties.

# COMMERCIAL SECURITY PILOT PROJECT

## FUNDING OPTION #3

- Establish a Business Improvement Area (BIA).....We'll come back to this in the next slide.

## FUNDING OPTION #4

- The City of Cold Lake could increase the non-residential tax rate to fund the 50% of the program while the other 50% would be funded by the community as a whole inclusive of residential and non-residential properties.



# COMMERCIAL SECURITY PILOT PROJECT

## HOW DOES A BIA GET ESTABLISHED?

1. Request for Establishment: Initiated by a request to Council signed by persons who would be taxpayers of an area to be established, and represent 25% of the businesses that would be taxable businesses if an area was established (Alta Reg 93/2016, s. 3). The request must ask that an area be established and describe the proposed purposes and boundaries of the area.

# COMMERCIAL SECURITY PILOT PROJECT

## HOW DOES A BIA GET ESTABLISHED?

2. Advertise: Within 30 days of receiving the request (that meets requirements in Alta Reg 93/2016, s. 3(1) and 3(2)), the City must take reasonable steps to ensure that a notice of the request is mailed or delivered to every business in the proposed area that would be a taxable business if an area was established.

# COMMERCIAL SECURITY PILOT PROJECT

## HOW DOES A BIA GET ESTABLISHED?

3. Petition Objecting to Establishment: Potential taxpayers in the proposed area may petition Council objecting to the establishment of the area (Alta Reg 93/2016, s. 4)



# COMMERCIAL SECURITY PILOT PROJECT

## HOW DOES A BIA GET ESTABLISHED?

4. Bylaw to establish Business Improvement Area: if no petition is received, the Council may pass a bylaw to establish the business improvement area which must (Alta Reg 93/2016, s. 5):
  - Designate an area as a business improvement area
  - Designate a name for the area
  - Describe the purposes for which the area is established
  - Establish a board for the area
  - Specify the number of board members, the term of office of the board members, and method to fill vacancies

# COMMERCIAL SECURITY PILOT PROJECT

## Financial Requirements for the BIA:

- A board must submit a proposed budget for each calendar year to City council for Council's approval. The budget must include the established revenue and estimated operating and capital expenditures. (Alta Reg 93/2016, s. 11). Budget amendments (Alta Reg 93/2016, s. 13).
- Once the budget is approved by Council, the City would transfer to the Board the revenue to be received from City (Alta Reg 93/2016, s. 14)
- Board must appoint an auditor (Alta Reg 93/2016, s. 18).
- Board must submit an audited financial statement to Council annually (Alta Reg 93/2016, s. 19)

# COMMERCIAL SECURITY PILOT PROJECT

## BIA Tax:

- Council must pass a business improvement area tax bylaw is there is a business improvement area in City (Alta Reg 93/2016, s. 20)
- Council must pass a business improvement area tax rate bylaw annually (Alta Reg 93/2016, s. 21)



# HOMELESS AND VULNERABLE PERSONS PERSPECTIVES

- The City of Cold Lake held a Homeless and Vulnerable Person Forum with local social service providers to seek an understanding of:
  - What is the current “state” of Homelessness, Hidden Homelessness, and Vulnerable Persons?
  - What services does your organization provide specifically, to address Homelessness, Hidden Homelessness, and Vulnerable Persons?
  - What supports are necessary and/or missing to address Homelessness, Hidden Homelessness, and Vulnerable Persons?
  - What do you see as the City of Cold Lake’s role in supporting the reduction of the social issues of Homelessness, Hidden Homelessness, and Vulnerable Persons?

# QUESTIONS.....